

Message Text

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FM SECSTATE WASHDC

TO AMCONSUL MONTREAL PRIORITY

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E.O.: 11652 N/A

TAGS: ICAO, ETRN

SUBJECT: ICAO - GUIDANCE FOR COUNCIL MEETING, DECEMBER 7

REF: CWP 5879

1. US REPRESENTATIVE SHOULD OPPOSE EXTENDING INVITATIONS TO REPRESENTATIVES OF LIBERATION MOVEMENTS. WE REGARD PRESENT ICAO INVITATION FORMULA (PARA 5 OF CWP 5879 AS BEST PRACTICABLE RULE AND MOST APPROPRIATE IN CONTEXT OF TECHNICAL MISSION OF ORGANIZATION. YOU SHOULD OPPOSE, THEREFORE, ANY EFFORT TO ALTER FORMULA TO ACCOMMODATE LIBERATION MOVEMENTS.

2. WE INTERPRET FACTS AS SET FORTH IN PARAS 9 - 11 BY COUNCIL PRESIDENT AND SECRETARY-GENERAL IN CWP 5879 TO REPRESENT BALANCED AND PERSUASIVE ARGUMENT AGAINST PRECIPITATE ACTION BY ICAO AT THIS STAGE. US VOTED AGAINST BOTH UN GENERAL ASSEMBLY RESOLUTIONS 2918 AND 2980 BECAUSE THESE RESOLUTIONS SOUGHT TO INVOLVE SPECIALIZED AGENCIES

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IN POLITICAL AFFAIRS.

3. FYI. YOU SHOULD BE AWARE THAT SINCE CWP 5879 PREPARED, THERE HAS BEEN SOME EROSION ON THIS ISSUE ELSEWHERE IN UN SYSTEM: FAO HAS AUTHORIZED INVITATIONS TO REPRESENTATIVES OF LIBERATION MOVEMENTS THROUGH OAU TO ATTEND REGIONAL AND TECHNICAL CONFERENCES; ITU HAS VOTED TO LET REPRESENTATIVES OF LIBERATION MOVEMENTS RECOGNIZED BY UN (I.E. OAU) ATTEND ITU MEETINGS AS OBSERVERS;

AND IMCO ASSEMBLY AMENDED ITS RULES OF PROCEDURES TO PERMIT REPRESENTATIVES OF LIBERATION MOVEMENTS RECOGNIZED BY OAU TO PARTICIPATE AS OBSERVERS WITHOUT VOTE ON MATTERS OF DIRECT CONCERN TO THEM. END FYI.

4. IT CAN BE ARGUED IN ICAO, HOWEVER, THAT IT SHOULD BE UP TO EACH ORGANIZATION TO ASSESS QUESTION INDEPENDENTLY AND STRICTLY IN CONTEXT OF APPROPRIATENESS IN CONTEXT OF TECHNICAL ACTIVITY IN WHICH IT IS ENGAGED. QUESTION SHOULD NOT RPT NOT BE WEIGHED BY ORGANIZATION IN POLITICAL TERMS OR WITH REFERENCE TO DECISIONS RENDERED IN OTHER SPECIALIZED AGENCIES. KISSINGER

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